# ENGAGING THE CHILD, FAMILY, AND SIGNIFICANT ADULTS

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ENGAGING THE CHILD, FAMILY, AND SIGNIFICANT ADULTS

2.1 Introduction

Family engagement is partnering with the family to make well-informed decisions about their child’s safety, permanent home, lifelong connections, and well-being. It involves engaging the child’s birth parents, prior custodians, and family members, as well as other community members and adults who are significant to the child and family, consistent with the child’s best interests. It is based on open communication, mutual respect, and honesty.

Family engagement involves notifying relatives that the child is or will be placed in foster care, searching for extended family and community networks, aggressively pursuing leads, discussing roles and resources the family members and significant adults can provide, engaging them in the child’s life, and establishing permanent supports and lifelong connections for the child.

Family engagement is important throughout the child’s involvement with the child welfare system to:

- Ensure the child’s safety.
- Stabilize the child’s family when in crisis.
- Prevent the child’s placement in foster care.
- Provide supports for the child when foster care placement is necessary.
- Ensure service plans respond to the strengths, needs, and desires of the child and family.
• Reunify the child safely with his or her family when separation was necessary.

• Find permanent families when the child cannot return home.

• Establish the roles of family members in caring and supporting the child.

• Provide lifelong connections for the child.

• Transition the child to permanency.

• Connect the child and family to post-permanency resources for stability and success in life.

2.2 Framework

Local departments of social services (LDSS) shall meet federal and state legal requirements, and should use sound practice principles to achieve desired outcomes and to guide decision making on the engagement of the child, family, and community.

2.2.1 Practice principles

Three fundamental principles in Virginia’s Children’s Services System Practice Model provide the philosophical basis and guide practice for decision making while engaging children and families:

First, we believe in family, child, and youth-driven practice.

• Children and families will be treated with dignity and respect. The voices of children, youth, and parents are heard, valued, and considered in the decision making regarding safety, permanency, and well-being as well as in service and educational planning and in placement decisions.

• Each individual’s right to self-determination will be respected within the limits of established community standards and laws.

• Family members are the experts about their own families. It is our responsibility to understand children, youth, and families within the context of their own family rules, traditions, history, and culture.

• Children have a right to connections with their biological family and other caring adults with whom they have developed emotional ties.

• We engage families in a deliberate manner. Through collaboration with families, we develop and implement creative, individual solutions that build on their strengths to meet their needs. Engagement is the primary door through which we help youth and families make positive changes.
Second, we believe that all children and youth need and deserve a permanent family.

- Lifelong family connections are crucial for children and adults. It is our responsibility to promote and preserve kinship, sibling, and community connections for each child. We value past, present, and future relationships that consider the child's hopes and wishes.

- Permanency is best achieved through a legal relationship such as parental custody, adoption, kinship care, or guardianship. Placement stability is not permanency.

Third, we believe in partnering with others to support child and family success in a system that is family-focused, child-centered, and community-based.

- We take responsibility for open communication, accountability, and transparency at all levels of our system and across all agencies.

- Community support is crucial for families in raising children.

2.2.2 Legal excerpts

The legal framework and specific requirements for engaging children and families when children are at risk of or in foster care are delineated in federal and state law. Key citations are provided below, identified by a blue vertical line. See the law for complete language by clicking on the citation.

2.2.2.1 Locating and notifying relatives

- Identifying and notifying relatives of child’s removal from home

(Social Security Act, Title IV, § 471 (a) (29) [42 USC 671])…within 30 days after the removal of a child from the custody of the parent or parents of the child, the State shall exercise due diligence to identify and provide notice to all adult grandparents and other adult relatives of the child (including any other adult relatives suggested by the parents), subject to exceptions due to family or domestic violence, that—

(A) specifies that the child has been or is being removed from the custody of the parent or parents of the child;

(B) explains the options the relative has under Federal, State, and local law to participate in the care and placement of the child, including any options that may be lost by failing to respond to the notice;
(C) describes the requirements under paragraph (10) of this subsection to become a foster family home and the additional services and supports that are available for children placed in such a home;

- **Identifying a relative for kinship foster care**

  (§ 63.2-900.1). A. The local board shall, in accordance with regulations adopted by the Board, determine whether the child has a relative who is eligible to become a kinship foster parent.

- **Seeking out relatives first as placement option**

  (§ 63.2-900). A. The local board shall first seek out kinship care options to keep children out of foster care and as a placement option for those children in foster care, if it is in the child's best interest, pursuant to § 63.2-900.1.

### 2.2.2.2 Involving the child and family

- **Providing for family and foster parent participation in the family assessment and planning team (FAPT)**

  (§ 2.2-5208). Every such team, in accordance with policies developed by the community policy and management team, shall: …

  2. Provide for family participation in all aspects of assessment, planning and implementation of services;

  3. Provide for the participation of foster parents in the assessment, planning and implementation of services when a child has a program goal of permanent foster care or is in a long-term foster care placement. The case manager shall notify the foster parents of a troubled youth of the time and place of all assessment and planning meetings related to such youth. Such foster parents shall be given the opportunity to speak at the meeting or submit written testimony if the foster parents are unable to attend. The opinions of the foster parents shall be considered by the family assessment and planning team in its deliberations;

### 2.2.3 Outcomes

Engaging the child, families, and significant adults in the lives of children at risk of, or placed in, foster care helps LDSS achieve the following outcomes required in the federal Child and Family Services Review, each with specific outcome measures:

**Permanency Outcome 1:** Children have permanency in their living situations.
• Fewer children are placed in out-of-home care.

• More children in foster care achieve permanency.

• Children achieve permanency with shorter lengths of stay.

• Increased timeliness to permanency.

• Fewer children re-enter out-of-home care.

**Permanency Outcome 2: The continuity of family relationships and connections is preserved for children.**

• More children in foster care are placed in close proximity to their families and communities.

• More children in foster care are placed with siblings.

### 2.3 Notifying and informing relatives of child removal

The LDSS shall document diligent efforts to notify in writing all grandparents and other adult relatives, both maternal and paternal, when the child is being removed or has been removed. Parents and relatives should be actively engaged in decision making for the child through a Family Partnership Meeting prior to removing the child whenever possible. *Notifying relatives and documenting these efforts shall be the responsibility of all services workers involved in the child’s case. (See Child Protective Services manual, section 4.2.3.5 and section 8.2.3.7)*

The purpose of the written notice is to explain the options the relative has to participate in the care and placement of the child in an effort to establish permanency for the child. This written notice shall occur within 30 calendar days after removing a child from the custody of the parent(s) (*Social Security Act, Title IV, § 471 (a) (29) [42 USC 671]*)

LDSS may contact relatives without the family’s consent, written release, or court order when the LDSS determines that disclosure of information is in the child’s best interests and the person has a legitimate interest. The LDSS has authority to contact parents, grandparents, or any other individuals that the LDSS considers a potential caretaker for the child who is involved with child protective services, if the child has to be removed from the parent or custodian (*§ 63.2-105; 22 VAC 40-705-160 B; 22 VAC 40-705-10*). For additional information, see the Child Protective Services Manual, Part 9, Confidentiality, *section 9.7* on Release of Information to Legitimate Interests.

The LDSS may determine it is not in the child’s best interests to notify relatives involved in family or domestic violence, who have a barrier crime as listed in *§ 63.2-1719*, or who are listed on the Virginia State Police Sex Offender Registry.
The written notice shall:

- Notify the family members that the child is being removed or has been removed and is in the custody of the LDSS.
- Invite the family members to discuss ways to be involved in the child’s life, including the possibility of becoming a resource parent for the child.
- Request assistance in locating relatives who may be willing to be involved in the child’s life, including being considered as possible placements for the child.
- Explain the legal options available to relatives for the placement and care of the child.
- Describe the requirements for becoming a resource foster family.
- Provide information on the types of services and supports available for children placed with resource families.
- Explain the permanency options that may no longer be available if the relatives do not respond to the written notice.
- Provide contact information for LDSS staff responsible for responding to the relatives’ interest in caring for the child.

The sample Relative Notification Letter should be used, as it contains all required language. The letter is available on the websites below:

- [SPARK](#)
- [DSS public website](#)

A copy of the written communication shall be kept in the child’s case file. The date the written notice was sent and the date(s) any relatives responded shall be recorded in OASIS. The reasons for not notifying specific relative(s) shall be documented as well.

### 2.4 Roles and resources families and other individuals can provide

Family members and other individuals can provide important connections and support for the child at risk of or in a foster care placement. They can help the child in preventing foster care placement, during the foster care experience, in transitioning to permanency, and throughout adulthood. Strong connections with family members and significant adults provide the child with stability, long-term safety nets, and the necessary foundations for success in adulthood.
Relatives, siblings, friends, and significant adults may assume diverse roles and provide different resources and supports for the child. Individuals not related by birth, marriage, or adoption to the child, but who have emotionally significant relationships with the child, may be willing to fulfill the functions of a family relationship for the child in foster care.

The roles of individuals may include, but are not limited to:

- Providing information and leads on relatives and significant adults.
- Helping identify potential relative caregivers.
- Serving as bridges to help make connections with other individuals.
- Providing knowledge of the families’ cultural traditions and practices.
- Identifying strengths, supports, and resources of the child, youth, family, and community.
- Helping problem-solve in building on the child’s, youth’s and family’s strengths in meeting the child’s or youth’s needs.
- Participating in school activities or inviting the child or youth to participate in family and social events.
- Connecting personally with the child on a regular and ongoing basis, such as visits, phone calls, email, texting, videoconferencing, and computer social networking.
- Providing emotional support or mentoring for the child or youth.
- Participating in Family Partnership Meetings.
- Helping to develop and implement a plan to meet the child’s or youth’s needs for safety, permanence, and well-being.
- Providing respite or temporary care for the caregivers, transportation, financial resources, or employment and housing options.
- Serving as placement resources.
- Providing a permanent family for the child or youth.
- Providing lifelong connections for the child or youth.
- Helping to prepare and transition youth over age 14 to adulthood successfully.
• Providing any needed post-permanency supports to help the child or youth be successful in the future.

2.5 Searching for relatives and significant adults

The LDSS shall diligently search for adult relatives and other individuals who have significant relationships with the child, including those adult relatives suggested by the child, birth parents or prior custodians (Social Security Act, Title IV, § 471 (a) (29) [42 USC 671]). The networks of the father and paternal family should be examined as thoroughly as those of the mother and maternal family, even if the father is currently absent from the child’s life.

Searching for family and lifelong connections is an ongoing process throughout the child’s involvement with the child welfare system. It should begin as soon as the child is at risk of being placed outside of the home and continue with a sense of urgency until the child has achieved permanency. These ongoing efforts shall be documented in OASIS and the paper case file.

The family search and engagement process involves exploring the extended networks of people who have been involved with the child over the course of the child’s life. The service worker should reconstruct the child’s relationships over time to identify as many family members and other individuals as possible who have been significant and positive for the child. Every reasonable lead should be pursued quickly. When family members indicate interest in connecting with the child, the service worker should engage these individuals to gather information, build relationships, and explore placement options for the child.

The process of finding family and lifelong connections should be guided by the desires and needs of the child, consistent with the child’s developmental level. The child should be involved as soon as possible in the search process, taking into account the child’s circumstances and best interests. The service worker should identify the most appropriate individual to work with the child on the search process.

2.5.1 Preparing for and engaging the child and family in the search

The service worker should explain the search process to the child, the person working directly with the child, appropriate family members, and other involved individuals to:

• Prepare them for the process.

• Identify relatives and significant individuals.

• Explore the types of connections the child wants.
• Help the child express his desires about the outcomes of the relative search and set reasonable expectations as needed.

Conversations with the child and family about the search should be ongoing to identify additional relationships that they remember, to keep them informed, and to seek their input and desires throughout the process.

The following are some issues to consider when beginning a relative search:

• What are the roles, hierarchy, and authority of relatives in the raising of children, in both the presence and absence of parents?

• What is the family’s hierarchy of responsible relatives (e.g., godparents, grandparents, siblings) in the temporary or permanent absence of parents?

• Does the family practice or reject formal or informal placement of relatives’ children (e.g., adoption, guardianship)?

• How do gender and cultural traditions affect the family’s decision-making structure, child-rearing practices, and selection of a family spokesperson?

• What has been/is the family’s experience and attitude towards social service professionals and institutions?

• How have environmental conditions or changes affected the family’s socioeconomic stability, child-rearing practices, and family members (e.g., unemployment, migration, housing, rural or urban settings, language)?

(Relatives Raising Children: An Overview of Kinship Care, Crumbley and Little, 1997)

2.5.2 Examining the child’s and family’s extended networks

The service worker should use a variety of methods to identify as many individuals as possible in the extended networks of the child and family. The networks of the father and paternal family should be examined in addition to, and as thoroughly as, those of the mother and maternal family.

Search methods include, but are not limited to:

• Utilizing Accurint to locate family members and supportive adults. All agencies have free use of this search engine through the VDSS.

• Reviewing case records, including information gathered about the family search conducted during child protective service investigations and family assessments.
• Talking with the child, siblings, and previous and current caretakers.

• Talking with immediate and extended family members, including birth parents and absent parents; siblings, half-siblings, step-siblings, and adopted siblings; and maternal and paternal family members (e.g., adult siblings, grandparents, uncles, aunts, great aunts, and great uncles).

• Talking with adults who had emotional attachments or connections with the child, such as godparents, friends’ parents, teachers, counselors, service workers, coaches, church members, and neighbors.

• Using meetings, personalized letters, handwritten notes, phone calls, and emails to engage adults.

• Following up on any leads through Internet search methods. (See Family Engagement Toolkit)

The service worker should pursue every reasonable lead and respond quickly when family members indicate interest in connecting with the child.

All information gathered about the child’s relationships with family members and significant adults should be documented in OASIS and the paper case file for use throughout the child’s involvement with the child welfare system.

2.6 Engaging relatives and significant individuals in the child’s life

As the service worker identifies family members and significant individuals, the service worker should explore opportunities for reconnecting and re-engaging them in the child’s life. See Section 2.4 for possible roles, resources, and supports these individuals can provide the child.

The service worker should:

• Help the child determine whether and how relationships will be maintained with different individuals over time, consistent with the child’s developmental level.

• Engage appropriate family members and significant individuals in the child’s life, including the birth mother and birth father, consistent with the child’s safety, best interests, and personal desires.

• Candidly discuss with the family members and significant individuals the specific strengths and needs of the child, as appropriate.

• Identify the specific roles and resources they can provide the child.
• Encourage them to connect and maintain involvement with the child as appropriate to the child’s needs.

Relationships with family members and other adults should be reconsidered throughout the child’s involvement with the child welfare system. The child’s needs and desires, and the individual’s circumstances, may change over time. Someone who initially was not able to assist the child may be a valuable resource at another time.

### 2.7 Using Family Partnership Meetings

A Family Partnership Meeting is a team approach for partnering with family members and other partners in decision making throughout the family’s involvement with the child welfare system. The team is facilitated by a trained individual who is not the service worker for the child or family. It builds upon the strengths of the child, family, and community to ensure safety, a permanent family, and lifelong connections for the child. A Family Partnership Meeting should be held prior to the child’s removal from home and prior to placement changes to engage the family, other significant adults, and community members in the decision-making process.

For complete guidance, responses to frequently asked questions, and the Family Engagement Newsletter related to Family Partnership Meetings, see:

• SPARK
• DSS public website

#### 2.7.1 Addressing five critical decision points

A Family Partnership Meeting should be held for every family involved with the child welfare agency at five (5) critical decision points. The purpose of the meeting should be to address these decision points:

• Once a CPS investigation or family assessment has been completed and the family is identified as “very high” or “high” risk and the child is at risk of out-of-home placement.
• Prior to removing a child, whether emergency or planned.
• Prior to any change of placement for a child already in care, including a disruption in an adoptive placement.
• Prior to a change of goal.
• When a meeting is requested by the parent (birth, foster, adoptive, or legal guardian), child, or service worker to address one of the four decision points above.
2.7.2 Participants in Family Partnership Meetings

The Family Partnership Meeting should include birth parents, youth, other significant players identified by the birth parents and/or youth, and neighborhood-based community representatives.

Each Family Partnership Meeting convened at the critical decision points after a child’s removal should include all the team members invited to previous meetings and should include the foster and/or adoptive parents of the child, so that the birth-foster parent, legal guardian or foster parent-adoptive parent or birth-foster-adoptive parent relationship can be initiated and/or strengthened and expectations of all parties can be clarified.

Participants and their respective roles in the Family Partnership Meeting are described below:

- **Facilitator.** This individual is trained to lead the group through a solution-focused process. The Family Partnership Meeting is facilitated by a trained individual who is not the service worker for the child or family. The facilitator is responsible for keeping the group focused and moving through the decision-making process, allowing family members to actively participate. The facilitator ensures the voices of parents and youth are heard. The facilitator communicates with the service worker who is working with the child or family to identify any potential emotional or physical safety concerns that may impact the quality of the meeting. When the child is present, the facilitator remains aware of his or her well-being, promotes a safe and protective environment, and translates for the child, when needed. At the end of the meeting, the facilitator provides a summary report to participants outlining decisions, action steps, and any follow-up needed.

- **Birth parents.** The birth parents are recognized as the experts on their family’s needs and strengths. Their presence and involvement is integral to the meeting. Family Partnership Meetings do not occur without family unless the purpose of the meeting is to consider an emergency placement and the decision to remove the child from the home must be made by the agency within 24 hours. Every effort is made to involve the family, and the meeting does not occur unless the family is not available or chooses not to participate. If the family is not present, the reason for their absence is well documented in OASIS.

- **Caseworker connected to the family.** The caseworker first talks with his or her supervisor to determine whether a Family Partnership Meeting is needed for the child or family. The caseworker is responsible for making the referral for a Family Engagement Meeting. The caseworker relays all relevant information to the facilitator that includes the purpose of the meeting and any potential physical or emotional safety concerns that may impact the meeting,
and ensures both the maternal and paternal family and all individuals that are involved with the family are invited to the meeting. The caseworker is prepared to provide information to participants about the meeting purpose and provide any information and previous services received by the family. The case worker is responsible for making a decision if absence of consensus or if safety concerns are evident. The worker assesses any safety issues that may potentially come up and communicates those issues to the facilitator. If it is determined that an individual cannot participate due to safety reasons, the caseworker talks with the facilitator to determine strategies for participation (i.e., conference call, separate meeting.) The caseworker prepares the family for the meeting by explaining the family engagement process. The caseworker also talks with the family to determine whether child care arrangements have been made for the family during the Family Partnership Meeting.

- **Child(ren)/Youth.** In deciding whether or not a child should participate, the service worker considers the child’s developmental and chronological age and the parents’ suggestions and concerns, and consults with others that have a working knowledge of the child’s capacity, such as a therapist or counselor. There is a presumption that older youth will always participate unless there is a sound reason for them not to. It is recommended that youth 9 and older, unless otherwise determined, participate in Family Partnership Meetings. This does not preclude involving youth below age 9 if the service worker believes they have the capacity to participate. While all youth are consulted about meeting participants, some youth may not identify whom they would like to attend.

- **Extended family and non-relative supports.** Both maternal and paternal relatives as well as non-relative supports are invited by youth, parents, and/or the service worker as supports, to assist, and/or to be a resource. Their participation is always supported and encouraged. Extended family members are also asked about other individuals involved with the family who may be a potential support.

- **Current caregivers (kin, foster).** These individuals are also seen as key team members who assist in providing information regarding the child’s adjustment, progress, and needs, and assist with developing ideas and reaching a decision.

- **Supervisor.** The supervisor of the caseworker connected to the family is responsible for being knowledgeable of the case. The supervisor utilizes the meeting as an opportunity to assess the strengths of their worker and identify areas in need of improvement. The supervisor serves as the expert about the process for accessing various services within their locality.
• **Community partners.** These individuals are defined by their identity as a member of the family’s community whether based on neighborhood, ethnicity, religion, school, or other connection. They are invited by the agency and/or the birth parents, based on existing partnership to provide support, resource expertise, and an external perspective to decision making. Their presence in the meeting is agreed to by parents.

• **Service providers.** These are persons currently or previously involved with the family who come to the meeting prepared to discuss current or previous services provided to the child and/or family and any current or future recommended service needs.

• **Guardian ad litem (GAL) and CASA volunteers.** These court-appointed representatives responsible for representing the child’s best interest are invited to the Family Partnership Meeting. These individuals often have useful information that can help inform the family engagement process. GALs can also give guidance and set parameters around legal issues that may be discussed during the meeting.

• **Other public agency staff.** This group may include home finding, independent living, family preservation staff, adoption staff, adult services staff, benefits workers, or others available to provide expertise/information depending on the purpose of the meeting and the type of Family Partnership Meeting.

### 2.7.3 Scheduling Family Partnership Meetings

The service worker and supervisor should discuss the convening and timing of a Family Partnership Meeting. Requested meetings should be scheduled within two (2) weeks of the request, unless safety issues are present. In scheduling these meetings, consideration should be given to the work schedules of parents and other relatives, transportation issues, availability of an interpreter when the parents’ primary language is not English, need for child care, and any other barriers that might prevent parents and relatives from participating.

### 2.7.4 Paying for Family Partnership Meetings

#### 2.7.4.1 Using VDSS funds

VDSS funds are available until May 2013 to help the LDSS defray the costs of conducting Family Partnership Meetings (FPMs). These funds are allocated based on the total number of FPMs held statewide in the previous quarter.

For further information, see instructions for documenting FPM in the data integrity project section under OASIS on the SPARK page.
2.7.4.2 Using CSA funds

Per policy of the State Executive Council, local Community and Policy Management teams may allow the use of State pool funds for the cost of facilitation of Family Partnership Meetings. CPMT guidelines vary from locality to locality, thus the LDSS will need to consult local policies and procedures specific to their CPMT to determine if CSA funds may be used.

2.7.5 Documenting the Family Partnership Meeting

All Family Partnership Meetings shall be documented in OASIS, including participants, location, and recommendations. This information is ultimately linked to data on child and family outcomes in order to ensure continuing self-evaluation of the Family Partnership Meeting process and its effectiveness. See guidance on Documenting Family Partnership Meetings.

2.7.6 Other uses of Family Partnership Meetings

The service worker may convene meetings comprised of the same team members and other appropriate partners to address issues other than the five (5) critical decision points. Issues may include, but are not limited to, ongoing service planning, determining the child’s best interest determinations for school placement, or serving as the youth’s team in preparing for and/or transitioning to adulthood. Working collaboratively with the team members over time provides continuity and strengthens decision making. A trained facilitator is not required for meetings other than the Family Partnership Meeting. The meetings should not be documented as a Family Partnership Meeting.

2.8 Using the Family Assessment and Planning Team

The Family Assessment and Planning Team (FAPT) plays an integral role in service planning for children involved in the child welfare system who receive services and funding through the Comprehensive Services Act (CSA). Local CPMT policies determine how the community coordinates family engagement principles with FAPT processes. The LDSS will need to consult CPMT local policies and procedures for complying with CSA and family engagement requirements.

2.9 Resources and tools

2.9.1 Virginia guidance and resources

- VDSS guidance, frequently asked questions, and the Family Engagement Newsletter on Family Partnership Meetings:
  - SPARK
2.9.2 Practice guides and toolkits

- “Six Steps to Find A Family: A Practice Guide to Family Search and Engagement” National Resource Center for Permanency and Family Connections and the California Permanency for Youth Project. Detailed guidance on casework practice supporting family search and engagement to provide permanency for youth.
  - Guide
  - PowerPoint slides


2.9.3 Additional tools and resources

- California Permanency for Youth Project provides example tools for:
  - Family finding search tools
- **Documenting search results**

- **Kevin Campbell and the Center for Family Finding.** The Family Finding model developed by Kevin Campbell. Methods and strategies to locate and engage relatives of children living in out of home care. Goal is to provide each child with the lifelong connections that only a family can offer.
  - Website
  - Resources for Agencies Trained in the Family Finding Model

- **National Resource Center for Permanency and Family Connections**
  - Website
  - Family Search and Engagement resource page: National and other states resources, tools, webcasts, Power Points, and websites for locating persons.